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## SPECIAL TOPICS

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## 14. AID TO STATE AND LOCAL GOVERNMENTS

The analysis in this chapter focuses on Federal spending that is provided to State and local governments, U.S. territories, and American Indian Tribal governments to help fund programs administered by those entities. This type of Federal spending is known as Federal financial assistance, primarily administered as grants.

In 2021, the Federal Government spent roughly \$1.2 trillion on aid to State, local, tribal, and territorial governments. Spending on grants was approximately 5.6 percent of GDP in 2021.

The Budget estimates \$1.0 trillion in outlays for aid to State, local, tribal, and territorial governments in 2023, a decrease of roughly 16 percent from spending in 2022, which is estimated to be \$1.2 trillion. Total Federal grant spending to State and local governments is estimated to be 4.1 percent of GDP in 2023.

Elevated outlays for aid to State, local, tribal, and territorial governments in 2021 and 2022 reflect significant financial assistance provided in response to the health and economic crises caused by the COVID-19 pandemic. Most recently, obligations from the American Rescue Plan Act of 2021 (Public Law 117-2, “ARPA”) have included funding to provide K-12 schools and institutions of higher learning with the resources needed to reopen safely and stay open, as well as to address the academic, social, and emotional needs of students. Roughly \$245 bil-

lion in obligations from the ARPA have also gone toward State and local fiscal recovery funds to mitigate the fiscal effects stemming from the public health emergency with respect to COVID-19. Other notable forms of aid provided through the ARPA include an additional \$40 billion in various forms of child care support, roughly \$10 billion in emergency housing assistance (including funding for the HOME Investment Partnerships and emergency housing vouchers), \$21.55 billion in emergency rental assistance, and an additional \$4.5 billion for the Low Income Home Energy Assistance Program (LIHEAP).

Additionally, outlays for aid to State, local, tribal, and territorial governments in the coming years will also be affected by the Infrastructure Investment and Jobs Act (Public Law 117-58, “IIJA”), which was signed into law on November 15, 2021. The IIJA makes an array of transformational investments in our country’s infrastructure, including transportation programs, broadband deployment, clean energy infrastructure, and drinking water and wastewater infrastructure. Examples of grant programs authorized in the IIJA include \$273 billion for Federal-aid highways, \$8.7 billion to make transportation infrastructure more resilient to storms, and \$7.5 billion in grants over five years to expand the availability of electric vehicle charging stations and alternative fuel infrastructure.

### BACKGROUND AND ANALYSIS

Federal grants are authorized by the Congress in statute, which then establishes the purpose of the grant and how it is awarded. Most often Federal grants are awarded as direct cash assistance, but Federal grants can also include in-kind assistance—non-monetary aid, such as commodities purchased for the National School Lunch Program—and Federal revenues or assets shared with State and local governments.

In its 2021 State Expenditure Report, the National Association of State Budget Officers (NASBO) reports that 40.5 percent of total State spending, which is estimated to be about \$2.65 trillion<sup>1</sup> in State fiscal year<sup>2</sup> 2021, came from Federal funds. The NASBO reports that, “overall, total State expenditures (including general funds, other State funds, bonds and federal funds)...increased...5.1

percent in 2019, 8.7 percent in fiscal 2020 and are estimated to have grown 16.2 percent in fiscal 2021.”<sup>3</sup>

Table 14-1, below, shows Federal grants spending by decade, actual spending in 2021, and estimated spending in 2022 and 2023. Table 14-2 shows the Budget’s funding level for grants in every Budget account, organized by functional category, Budget Enforcement Act (BEA) category, and by Federal Agency.

The Federal Budget classifies grants by general area or function. Of the total proposed grant spending in 2023, 56 percent is for health programs, with most of the funding for Medicaid. Beyond health programs, 16 percent of Federal aid is estimated to go to income security programs; 10 percent to transportation programs; 8 percent to education, training, and social services; and 9 percent for all other functions.

The Federal Budget also classifies grant spending by BEA category—discretionary or mandatory.<sup>4</sup> Funding for discretionary grant programs is generally determined annually through appropriations acts. Outlays for dis-

<sup>1</sup> “2021 State Expenditure Report.” National Association of State Budget Officers, 2021. p. 1, 3.

<sup>2</sup> According to “The Fiscal Survey of States” published by the National Association of State Budget Officers (Fall 2021, p. VI), “Forty-six States begin their fiscal years in July and end them in June. The exceptions are New York, which starts its fiscal year on April 1; Texas, with a September 1 start date; and Alabama and Michigan, which start their fiscal years on October 1.”

<sup>3</sup> “2021 State Expenditure Report.” National Association of State Budget Officers, 2021. p. 2.

<sup>4</sup> For more information on these categories, see Chapter 8, “Budget Concepts,” in this volume.

**Table 14-1. TRENDS IN FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS**  
(Outlays in billions of dollars)

	Actual										Estimate	
	1960	1970	1980	1990	2000	2005	2010	2015	2020	2021	2022	2023
<b>A. Distribution of grants by function:</b>												
Natural resources and environment .....	0.1	0.4	5.4	3.7	4.6	5.9	9.1	7.0	7.2	6.7	8.1	13.5
Agriculture .....	0.2	0.6	0.6	1.1	0.7	0.9	0.8	0.7	0.8	0.9	0.9	1.3
Transportation .....	3.0	4.6	13.0	19.2	32.2	43.4	61.0	60.8	69.3	86.6	101.2	105.2
Community and regional development .....	0.1	1.8	6.5	5.0	8.7	20.2	18.9	14.4	52.5	52.3	53.5	48.2
Education, training, employment, and social services .....	0.5	6.4	21.9	21.8	36.7	57.2	97.6	60.5	67.9	89.9	117.2	84.2
Health .....	0.2	3.8	15.8	43.9	124.8	197.8	290.2	368.0	493.4	572.0	617.6	585.6
Income security .....	2.6	5.8	18.5	36.9	68.7	90.9	115.2	101.1	118.2	177.8	195.1	166.9
Administration of justice .....	.....	0.0	0.5	0.6	5.3	4.8	5.1	3.7	9.4	5.5	10.1	8.4
General government .....	0.2	0.5	8.6	2.3	2.1	4.4	5.2	3.8	4.3	247.5	114.5	10.5
Other .....	0.0	0.1	0.7	0.8	2.1	2.6	5.3	4.3	6.1	6.1	10.9	13.3
<b>Total .....</b>	<b>7.0</b>	<b>24.1</b>	<b>91.4</b>	<b>135.3</b>	<b>285.9</b>	<b>428.0</b>	<b>608.4</b>	<b>624.4</b>	<b>829.1</b>	<b>1,245.3</b>	<b>1,229.1</b>	<b>1,037.1</b>
<b>B. Distribution of grants by BEA category:</b>												
Discretionary .....	N/A	10.2	53.4	63.5	116.7	182.3	247.4	189.6	259.4	316.2	349.6	326.5
Mandatory .....	N/A	13.9	38.0	71.9	169.2	245.7	361.0	434.7	569.7	929.0	879.5	710.6
<b>Total .....</b>	<b>7.0</b>	<b>24.1</b>	<b>91.4</b>	<b>135.3</b>	<b>285.9</b>	<b>428.0</b>	<b>608.4</b>	<b>624.4</b>	<b>829.1</b>	<b>1,245.3</b>	<b>1,229.1</b>	<b>1,037.1</b>
<b>C. Composition:</b>												
<b>Current dollars:</b>												
Payments for individuals <sup>1</sup> .....	2.6	9.1	33.1	77.4	186.5	278.8	391.4	463.4	608.6	689.8	759.4	735.5
Physical capital <sup>1</sup> .....	3.3	7.1	22.6	27.2	48.7	60.8	93.3	77.2	85.3	104.2	129.3	145.1
Other grants .....	1.1	7.9	35.8	30.7	50.7	88.4	123.7	83.7	135.2	451.3	340.4	156.6
<b>Total .....</b>	<b>7.0</b>	<b>24.1</b>	<b>91.4</b>	<b>135.3</b>	<b>285.9</b>	<b>428.0</b>	<b>608.4</b>	<b>624.4</b>	<b>829.1</b>	<b>1,245.3</b>	<b>1,229.1</b>	<b>1,037.1</b>
<b>Percentage of total grants:</b>												
Payments for individuals <sup>1</sup> .....	37.4%	37.7%	36.2%	57.2%	65.3%	65.1%	64.3%	74.2%	73.4%	55.4%	61.8%	70.9%
Physical capital <sup>1</sup> .....	47.3%	29.3%	24.7%	20.1%	17.0%	14.2%	15.3%	12.4%	10.3%	8.4%	10.5%	14.0%
Other grants .....	15.3%	33.0%	39.1%	22.7%	17.7%	20.7%	20.3%	13.4%	16.3%	36.2%	27.7%	15.1%
<b>Total .....</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>
<b>Constant (FY 2012) dollars:</b>												
Payments for individuals <sup>1</sup> .....	16.0	44.1	82.0	123.7	240.1	322.5	408.5	447.6	546.3	602.3	626.0	591.4
Physical capital <sup>1</sup> .....	25.1	40.1	57.6	48.0	71.9	77.8	98.5	73.4	73.3	86.4	102.2	111.2
Other grants .....	13.7	67.6	144.4	67.5	77.6	111.1	130.5	78.4	115.2	372.0	267.6	119.3
<b>Total .....</b>	<b>54.8</b>	<b>151.8</b>	<b>283.9</b>	<b>239.1</b>	<b>389.6</b>	<b>511.4</b>	<b>637.5</b>	<b>599.4</b>	<b>734.8</b>	<b>1,060.6</b>	<b>995.8</b>	<b>821.8</b>
<b>D. Total grants as a percent of:</b>												
<b>Federal outlays:</b>												
Total .....	7.6%	12.3%	15.5%	10.8%	16.0%	17.3%	17.6%	16.9%	12.7%	18.3%	21.0%	17.9%
Domestic programs <sup>2</sup> .....	18.0%	23.2%	22.2%	17.1%	22.0%	23.5%	23.4%	21.2%	15.0%	21.5%	25.2%	22.3%
State and local expenditures .....	14.2%	19.4%	26.4%	18.0%	21.0%	22.9%	25.6%	23.9%	27.0%	38.5%	N/A	N/A
Gross domestic product .....	1.3%	2.3%	3.3%	2.3%	2.8%	3.3%	4.1%	3.5%	4.0%	5.6%	5.1%	4.1%
<b>E. As a share of total State and local gross investments:</b>												
Federal capital grants .....	24.1%	24.6%	34.5%	21.0%	21.3%	21.2%	26.8%	21.9%	19.6%	23.9%	N/A	N/A
State and local own-source financing .....	75.9%	75.4%	65.5%	79.0%	78.7%	78.8%	73.2%	78.1%	80.4%	76.1%	N/A	N/A
<b>Total .....</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>		

N/A: Not available at publishing.

<sup>1</sup> Grants that are both payments for individuals and capital investment are shown under capital investment.

<sup>2</sup> Excludes national defense, international affairs, net interest, and undistributed offsetting receipts.

cretionary grant programs are estimated to account for 31 percent of total grant spending in 2023. Funding for mandatory programs is provided directly in authorizing legislation that establishes eligibility criteria or benefit formulas; funding for mandatory programs usually is not limited by the annual appropriations process. Outlays for mandatory grant programs are estimated to account for 69 percent of total grant spending in 2023. Section B of Table 14-1 shows the distribution of grants between mandatory and discretionary spending.

In 2023, grants provided from discretionary funding are estimated to have outlays of \$327 billion, a decrease of roughly 6.6 percent from 2022. The three largest discretionary programs in 2023 are estimated to be Federal-aid Highways programs, with outlays of \$52 billion; Tenant Based Rental Assistance, with outlays of \$31 billion; and Education for the Disadvantaged (Title I), with outlays of \$17 billion.<sup>5</sup>

In 2023, outlays for mandatory grant programs are estimated to be \$711 billion, a decrease of 19 percent from spending in 2022, which is estimated to be \$880 billion. This estimated decline reflects the winding down of pandemic-related aid programs, as discussed above. Medicaid

<sup>5</sup> Obligation data by State for programs in each of these budget accounts may be found in the State-by-State tables included with other Budget materials on the OMB website.

is by far the largest mandatory grant program with estimated outlays of \$536 billion in 2023. After Medicaid, the three largest mandatory grant programs by outlays in 2023 are: Child Nutrition programs, which include the School Breakfast Program, the National School Lunch Program and others, \$28 billion; the Temporary Assistance for Needy Families program, \$17 billion; and the Children's Health Insurance Program, \$16 billion.<sup>6</sup>

Federal spending by State for major grants, including the programs mentioned above, may be found in supplemental material available on the OMB website at [www.whitehouse.gov/omb/Analytical-Perspectives/](http://www.whitehouse.gov/omb/Analytical-Perspectives/). This material includes two tables that summarize State-by-State spending for major grant programs, one summarizing obligations for each program by agency and bureau, and another summarizing total obligations across all programs for each State, followed by 57 individual tables showing State-by-State obligation data for each grant program. The programs shown in these State-by-State tables cover the majority of total grants to State and local governments. The sections that follow include highlights of grant proposals from the Budget listed by function.

<sup>6</sup> Obligation data by State for programs in each of these budget accounts may be found in the State-by-State tables included with other budget materials on the OMB web site.

## HIGHLIGHTS

### Grants Management

This Administration remains committed to supporting the effective implementation and strong stewardship of the increased outlays to combat the COVID-19 pandemic discussed above, including the continued execution of the ARPA as described in OMB memorandum M-21-20, "Promoting Public Trust in the Federal Government through the Effective Implementation of the American Rescue Plan and Stewardship of the Taxpayer Resources." Additionally, the Administration issued M-22-04, "Promoting Accountability through Cooperation among Agencies and Inspectors General," to strengthen agencies' relations with the Offices of Inspectors General to improve accountability. Similarly, this Administration is committed to the successful execution of the IIJA, which represents a once-in-a-generation investment in our Nation's infrastructure and competitiveness. To support this effort, on November 15, 2021, President Biden signed E.O. 14052 on "Implementation of the Infrastructure Investment and Jobs Act" to support the effective stewardship of taxpayer resources and equitable outcomes for grant programs in the Act. As outlined in the President's Management Agenda, the Administration will continue to take proactive steps to foster accountability, performance, and public trust in the administration of grant programs while implementing sound financial management of these resources.

### Energy

The Administration is committed to creating jobs through support for State and community action to deploy clean energy infrastructure. The Budget includes more than \$502 million to weatherize and decarbonize low-income homes through efficiency and electrification retrofits, such as a \$100 million Low Income Housing Energy Assistance Program (LIHEAP) Advantage pilot to retrofit low-income homes with efficient electric appliances and systems. It also includes over \$105 million to States and communities to incubate novel approaches to clean energy technology deployment, prioritizing investments that benefit disadvantaged communities that have been marginalized or overburdened. In addition, the Budget provides \$150 million to electrify Tribal homes and transition Tribal colleges and universities to renewable energy.

### Natural Resources and Environment

The Budget commits to tackling the climate crisis with urgency by investing \$100 million in Environmental Protection Agency (EPA) grants to States and Tribes that will support the implementation of on-the-ground efforts in communities across the Nation, such as reducing methane emissions.

The Budget invests over \$675 million in Western water resource infrastructure and to provide potable water to rural areas. It also provides funding to address the ongoing drought in the western United States and makes robust

investments in the Federal Emergency Management Agency's hazard mitigation grant programs, including the Building Resilient Infrastructure and Communities grant program, which helps disadvantaged communities build resilience against natural disasters.

To protect communities from hazardous waste and environmental damage, the Budget also provides \$215 million for EPA's Brownfields program to provide technical assistance and grants to communities, including disadvantaged communities, so they can safely clean up and reuse contaminated properties.

### **Agriculture**

To support Tribal communities, the Budget invests \$62 million for agriculture research, education and extension grants to Tribal institutions and \$7 million to support Native American farmers and ranchers through the Intertribal Assistance Network.

### **Transportation**

The Budget provides robust support for transportation projects that cut commute times, improve safety, reduce freight bottlenecks, better connect communities, and reduce transportation-related greenhouse gas emissions. Investments include \$4.0 billion, \$3.0 billion above the FY2021 enacted levels pursuant to the Consolidated Appropriations Act, 2021 (Public Law 116-260, "FY2021 enacted"), for National Infrastructure Investments grant programs to support transportation projects with significant benefits across multiple modes, and \$1.64 billion, a \$640 million increase above the FY2021 enacted level, for the Infrastructure for Rebuilding America grants program, which focuses on reducing freight and highway bottlenecks.

The Budget modernizes and upgrades roads and bridges by providing \$68.9 billion for the Federal-aid Highway program, \$19.8 billion above the FY2021 enacted level. This includes \$9.4 billion provided by the IIJA for 2023 and which also supports: \$8 billion for new competitive and formula grant programs to rebuild the Nation's bridges; \$1.4 billion to deploy a nationwide, publicly-accessible network of electric vehicle chargers and other alternative fueling infrastructure; \$1.3 billion for a new carbon reduction grant program; and \$1.7 billion for a new resiliency grant program to enhance the resilience of surface transportation infrastructure to hazards and climate change.

The Budget continues support for the historic levels of Federal investment to modernize America's port and waterway infrastructure initiated under the IIJA by including \$230 million for the Port Infrastructure Development Program to strengthen maritime freight capacity. The Budget also includes \$10.1 billion for existing and new competitive grant programs to support passenger rail modernization and expansion and \$4.5 billion for the Capital Investment Grant program, which will advance the construction of new, high-quality transit corridors to reduce travel time and increase economic development.

## **Community and Regional Development**

The Budget invests in underserved communities by providing \$3.8 billion for the Community Development Block Grant program to help communities modernize infrastructure, invest in economic development, create parks and other public amenities, and provide social services.

The President is committed to ensuring that every American has access to broadband. Building on the \$2 billion for U.S. Department of Agriculture (USDA) broadband programs provided in the IIJA, the Budget provides \$600 million for the ReConnect program, which provides grants and loans to deploy broadband to unserved areas, especially tribal areas. High-speed internet strengthens rural economies, and the work of installing broadband creates high-paying union jobs.

Additionally, to foster investment and economic revitalization in communities impacted by the transition from fossil fuels to a clean energy economy, the Budget provides more than \$70 million in new funding to the Economic Development Administration (EDA) to create jobs and drive growth in economically distressed communities. This funding would allow EDA to more than double its Assistance to Coal Communities (ACC) initiative. The Budget also provides \$50 million for an EDA pilot program to address structural prime-age employment gaps and boost competitiveness in persistently distressed communities through innovative, flexible, and locally-led grants.

### **Education, Training, Employment, and Social Services**

Disruptions caused by the COVID-19 pandemic continue to take a toll on the physical and mental health of students, teachers, and school staff. Recognizing the profound effect of physical and mental health on academic achievement, the Budget includes a \$1 billion investment to increase the number of counselors, nurses, and mental health professionals in schools.

To advance the goal of providing a high-quality education to every student, the Budget includes \$36.5 billion for Title I, more than doubling the program's funding compared to the 2021 enacted level, through a combination of discretionary and mandatory funding. Title I helps schools provide students from low-income families the learning opportunities they need to succeed. This substantial new support for the program, which serves 25 million students in nearly 90 percent of school districts across the Nation, would be a major step toward fulfilling the President's commitment to address long-standing funding disparities between under-resourced schools—which disproportionately serve students of color—and their wealthier counterparts.

The President is also committed to ensuring that children with disabilities receive the services and support they need to thrive. The Budget provides an additional \$3.3 billion over FY2021 enacted levels—the largest two-year increase ever—for Individuals with Disabilities Education Act (IDEA) Grants to States, with a total of \$16.3 billion to support special education and related

services for students in grades Pre-K through 12. The Budget also doubles funding to \$932 million for IDEA Part C grants, which support early intervention services for infants and families with disabilities that have a proven record of improving academic and developmental outcomes.

To increase institutional capacity at Historically Black Colleges and Universities (HBCUs), Tribally Controlled Colleges and Universities (TCCUs), Minority-Serving Institutions (MSIs), and low-resourced institutions, including community colleges, the Budget provides an increase of \$752 million over the FY2021 enacted level for these programs. This funding includes \$450 million to 4-year HBCUs, TCCUs, and MSIs to increase research and development infrastructure at these institutions.

The Budget also provides \$100 million in competitive grants for States and localities to advance reforms that would reduce the overrepresentation of children and families of color in the child welfare system and address the disparate experiences and outcomes of these families, as well as \$215 million for States and community-based organizations to respond to and prevent child abuse.

### Health

The Budget includes increased discretionary funding to build public health capacity at the State and local government level. These resources will expand public health infrastructure in States and Territories. Mental health is essential to overall health, and the United States faces a mental health crisis that has been exacerbated by the COVID-19 pandemic. The Budget provides sustained and increased funding for community-based mental and behavioral health centers and clinics, including a State option to receive enhanced Medicaid reimbursement on a permanent basis. In addition, the Budget makes historic investments in youth mental health and suicide prevention programs, and in training, educational loan repayment, and scholarships that help address the shortage of behavioral health providers, especially in underserved communities. The Budget also strengthens access to crisis services by building out the National Suicide Prevention Lifeline, which will transition from a ten-digit number to 988 in July 2022.

The National HIV/AIDS Strategy (2022–2025) commits to a 75 percent reduction in HIV infection by 2025. To meet this ambitious target and ultimately end the HIV/AIDS epidemic in the United States, the Budget includes \$850 million across the Department of Health and Human Services (HHS) to aggressively reduce new HIV cases by increasing access to HIV prevention programs and ensure equitable access to services and supports. This includes increasing access to pre-exposure prophylaxis (also known as PrEP) among Medicaid beneficiaries, which is expected to improve health and lower Medicaid costs for HIV treatment. The Budget also proposes a new mandatory program to guarantee PrEP at no cost for all uninsured and underinsured individuals, provide essential wrap-around services through States and localities, and establish a network of community providers to reach underserved areas and populations.

To address racial health disparities and reduce maternal mortality and morbidity rates, the Budget provides funding to create pregnancy medical home projects, expand maternal health initiatives in rural communities, implement implicit bias training for healthcare providers, and address the highest rates of perinatal health disparities, including by supporting the perinatal health workforce. The Budget also extends and increases funding for the Maternal, Infant, and Early Childhood Home Visiting (MIECHV) Program, which serves approximately 71,000 families at risk for poor maternal and child health outcomes each year, and is proven to reduce disparities in infant mortality. To address the lack of data on health disparities and further improve access to care, the Budget strengthens collection and evaluation of health equity data. Recognizing that maternal mental health conditions are the most common complications of pregnancy and childbirth, the Budget continues to support the maternal mental health hotline and the screening and treatment for maternal mental depression and related behavioral disorders.

The Budget also provides \$400 million, an increase of \$40 million above the FY2021 enacted level, within the Department of Housing and Urban Development (HUD), for States, local governments, and nonprofits to reduce lead-based paint and other health hazards in the homes of low-income families with young children.

### Income Security

The Budget increases affordable housing supply and addresses the critical shortage of affordable housing in communities throughout the Nation by providing \$1.95 billion for the HOME Investment Partnerships Program, an increase of \$600 million over the FY2021 enacted level, to construct and rehabilitate affordable rental housing and provide homeownership opportunities. If enacted, this would be the highest funding level for HOME in nearly 15 years. In addition, the Budget provides \$35 billion in mandatory HUD funding for State and local housing finance agencies and their partners to provide grants, revolving loan funds, and other streamlined financing tools that reduce transactional cost and increase housing supply, as well as grants to advance State and local jurisdictions' efforts to remove barriers to affordable housing development.

The Budget also provides \$32.1 billion, an increase of \$6.4 billion (including emergency funding) over the FY2021 enacted level, for the Housing Choice Voucher program to maintain services for all currently assisted families and to expand assistance to an additional 200,000 households, particularly those who are experiencing homelessness or fleeing, or attempting to flee, domestic violence or other forms of gender-based violence. To advance efforts to end homelessness, the Budget provides \$3.6 billion, an increase of \$580 million over the FY2021 enacted level, for Homeless Assistance Grants to meet renewal needs and support survivors of domestic violence and homeless youth. Additionally, the Budget also helps address the poor housing conditions in Tribal areas by providing \$1 billion to fund Tribal efforts to expand affordable hous-

ing, improve housing conditions and infrastructure, and increase economic opportunities for low-income families.

To support families struggling with home energy and water bills, the Budget provides \$4 billion, a \$225 million increase over the FY2021 enacted level, for LIHEAP. Since the Low Income Household Water Assistance Program expires at the end of 2023, the Budget proposes to expand LIHEAP to advance the goals of both programs by increasing LIHEAP funding and giving States the option to use a portion of their LIHEAP funds to provide water bill assistance to low-income households.

The Budget also provides \$7.6 billion for the Child Care and Development Block Grant, an increase of \$1.7 billion over the FY2021 enacted level to expand access to quality, affordable child care for families across the Nation.

The Budget supports a strong nutrition safety net by providing \$6.8 billion for critical nutrition programs, including \$6 billion for the Special Supplemental Nutrition Program for Women, Infants, and Children, to help vulnerable families put healthy food on the table and address racial disparities in maternal and child health outcomes.

Additionally, the Budget includes several investments aimed at tackling fraud in the Unemployment Insurance (UI) program, including funding to support more robust identity verification for UI applicants, help States de-

velop and test fraud-prevention tools and strategies, and allow the Department of Labor (DOL) Office of Inspector General to increase its investigations into fraud rings targeting the UI program. To allow States to serve claimants more quickly and effectively while strengthening program integrity, the Budget also updates the formula for determining the amount States receive to administer UI, the first comprehensive update in decades. The Budget also proposes principles to guide future efforts to reform the UI system, including improving benefit levels and access, scaling UI benefits automatically during recessions, expanding eligibility to reflect the modern labor force, improving State and Federal solvency through more equitable and progressive financing, expanding reemployment services, and safeguarding the program from fraud.

### Administration of Justice

The Budget provides \$3.2 billion in discretionary resources for State and local grants and \$30 billion in mandatory resources to support law enforcement, crime prevention, and community violence intervention. In addition, the Budget proposes \$760 million for juvenile justice programs, an increase of \$414 million over the FY2021 enacted level, to bolster decarcerative juvenile justice strategies.

## OTHER SOURCES OF INFORMATION ON FEDERAL GRANTS

A number of other sources provide State-by-State spending data and other information on Federal grants but may use a broader definition of grants beyond what is included in this chapter.

The website [Grants.gov](https://grants.gov) is a primary source of information for communities wishing to apply for grants and other financial assistance. [Grants.gov](https://grants.gov) hosts all competitive open notices of opportunities to apply for Federal grants.

The *System for Award Management* hosted by the General Services Administration contains detailed Assistance Listings (formerly known as the Catalog of Federal Domestic Assistance) of grant and other assistance programs; discussions of eligibility criteria, application procedures, and estimated obligations; and related information. The *Assistance Listings* are available on the internet at [sam.gov](https://sam.gov).

Current and updated grant receipt information by State and local governments and other non-Federal entities can be found on [USASpending.gov](https://USASpending.gov). This public

website includes additional detail on Federal spending, including contract and loan information.

The Federal Audit Clearinghouse maintains an online database (<https://harvester.census.gov/facweb/>) that provides public access to audit reports conducted under OMB guidance located at 2 CFR part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Information is available for each audited entity, including the amount of Federal money expended by program and whether there were audit findings.

The Bureau of Economic Analysis, in the Department of Commerce, produces the monthly *Survey of Current Business*, which provides data on the National income and product accounts, a broad statistical concept encompassing the entire economy. These accounts, which are available at [bea.gov/national](https://bea.gov/national), include data on Federal grants to State and local governments.

In addition, information on grants and awards can be found through individual Federal Agencies' websites:<sup>7</sup>

<sup>7</sup> <https://www.cfo.gov/wp-content/uploads/2021/Managing-for-Results-Performance-Management-Playbook-for-Federal-Awarding-Agencies.pdf>.

- USDA Current Research Information System, <https://cris.nifa.usda.gov/>
- Department of Defense Medical Research Programs, <https://cdmrp.army.mil/search.aspx>
- Department of Education, Institute of Education Sciences, Funded Research Grants and Contracts, <https://www2.ed.gov/fund/grants-apply.html>
- HHS Grants, <https://www.hhs.gov/grants/grants/index.html>
- HHS Tracking Accountability in Government Grants System, <https://taggs.hhs.gov/Advanced-Search.cfm>
- National Institutes of Health Grants and Funding, <https://grants.nih.gov/funding/index.htm>
- HUD Grants, [https://www.hud.gov/program\\_offices/spm/gmomgmt/grantsinfo](https://www.hud.gov/program_offices/spm/gmomgmt/grantsinfo)
- DOJ Grants, <https://www.justice.gov/grants>
- DOL Employment and Training Administration, Grants Awarded, [https://www.doleta.gov/grants/grants\\_awarded.cfm](https://www.doleta.gov/grants/grants_awarded.cfm)
- Department of Transportation Grants, <https://www.transportation.gov/grants>
- EPA Grants, <https://www.epa.gov/grants>
- National Science Foundation Awards, <https://www.nsf.gov/awardsearch/>
- Small Business Innovation Research and Small Business Technology Transfer Awards, <https://www.sbir.gov/sbirsearch/award/all>

**Table 14–2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS**  
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
<b>Energy</b>						
<b>Discretionary:</b>						
Department of Energy:						
Energy Programs:						
Energy Efficiency and Renewable Energy .....	404	5,178	.....	327	597	2,148
Office of State and Community Energy Programs .....	.....	.....	702	.....	.....	214
<b>Total, discretionary</b> .....	<b>404</b>	<b>5,178</b>	<b>702</b>	<b>327</b>	<b>597</b>	<b>2,362</b>
<b>Mandatory:</b>						
Tennessee Valley Authority:						
Tennessee Valley Authority Fund .....	514	514	512	514	514	512
<b>Total, Energy</b> .....	<b>918</b>	<b>5,692</b>	<b>1,214</b>	<b>841</b>	<b>1,111</b>	<b>2,874</b>
<b>Natural Resources and Environment</b>						
<b>Discretionary:</b>						
Department of Agriculture:						
Farm Service Agency:						
Grassroots Source Water Protection Program .....	7	7	7	7	7	7
Natural Resources Conservation Service:						
Emergency Watershed Protection .....	.....	70	18	.....	18	41
Watershed Rehabilitation Program .....	29	79	36	29	51	55
Watershed and Flood Prevention Operations .....	235	650	549	139	169	433
Forest Service:						
State and Private Forestry .....	224	417	368	218	792	386
Department of Commerce:						
National Oceanic and Atmospheric Administration:						
Operations, Research, and Facilities .....	111	107	151	109	156	232
Pacific Coastal Salmon Recovery .....	65	99	99	58	98	107
Department of the Interior:						
Office of Surface Mining Reclamation and Enforcement:						
Regulation and Technology .....	43	43	65	60	60	63
Abandoned Mine Reclamation Fund .....	115	11,013	115	54	109	237
United States Geological Survey:						
Surveys, Investigations, and Research .....	8	8	11	7	6	11
United States Fish and Wildlife Service:						
Cooperative Endangered Species Conservation Fund .....	31	31	24	47	49	53
State Wildlife Grants .....	72	72	82	61	70	76
National Park Service:						
National Recreation and Preservation .....	74	74	75	66	80	77
Land Acquisition and State Assistance .....	–23	–21	.....	49	139	124
Historic Preservation Fund .....	144	144	152	85	185	185
Department-Wide Programs:						
Energy Community Revitalization Program .....	.....	4,402	65	.....	44	466
Environmental Protection Agency:						
State and Tribal Assistance Grants .....	4,340	14,385	16,501	3,714	3,693	8,290
Hazardous Substance Superfund .....	250	250	250	244	254	263
Leaking Underground Storage Tank Trust Fund .....	84	83	83	76	79	81
<b>Total, discretionary</b> .....	<b>5,809</b>	<b>31,913</b>	<b>18,651</b>	<b>5,023</b>	<b>6,059</b>	<b>11,187</b>
<b>Mandatory:</b>						
Department of Commerce:						
National Oceanic and Atmospheric Administration:						
Gulf Coast Ecosystem Restoration Science, Observation, Monitoring, and Technology .....	6	6	8	6	6	8

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**  
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
<b>Department of the Interior:</b>						
<b>Bureau of Land Management:</b>						
Miscellaneous Permanent Payment Accounts .....	28	38	34	28	32	27
<b>Office of Surface Mining Reclamation and Enforcement:</b>						
Abandoned Mine Reclamation Fund .....	115	109	95	131	128	115
<b>United States Fish and Wildlife Service:</b>						
Federal Aid in Wildlife Restoration .....	726	1,161	938	713	832	959
Cooperative Endangered Species Conservation Fund .....	86	106	112	75	100	96
Coastal Impact Assistance .....					1	1
Sport Fish Restoration .....	513	494	493	416	453	481
<b>National Park Service:</b>						
Land Acquisition and State Assistance .....	507	402	447	24	149	184
<b>Departmental Offices:</b>						
National Forests Fund, Payment to States .....	5	8	8	5	8	8
Leases of Lands Acquired for Flood Control, Navigation, and Allied Purpos es .	41	43	40	41	43	40
States Share from Certain Gulf of Mexico Leases .....	249	253	355	249	253	355
<b>Corps of Engineers--Civil Works:</b>						
South Dakota Terrestrial Wildlife Habitat Restoration Trust Fund .....	2	1	1	1	1	1
<b>Environmental Protection Agency:</b>						
Environmental Programs and Management .....	43			3	12	15
<b>Total, mandatory .....</b>	<b>2,321</b>	<b>2,621</b>	<b>2,531</b>	<b>1,692</b>	<b>2,018</b>	<b>2,290</b>
<b>Total, Natural Resources and Environment .....</b>	<b>8,130</b>	<b>34,534</b>	<b>21,182</b>	<b>6,715</b>	<b>8,077</b>	<b>13,477</b>
<b>Agriculture</b>						
<b>Discretionary:</b>						
<b>Department of Agriculture:</b>						
<b>National Institute of Food and Agriculture:</b>						
Extension Activities .....	450	450		495	377	335
National Institute of Food and Agriculture .....			864			496
Research and Education Activities .....	370	372		311	421	367
<b>Agricultural Marketing Service:</b>						
Payments to States and Possessions .....	6			6		
<b>Farm Service Agency:</b>						
State Mediation Grants .....	7	7	7	5	7	7
<b>Total, discretionary .....</b>	<b>833</b>	<b>829</b>	<b>871</b>	<b>817</b>	<b>805</b>	<b>1,205</b>
<b>Mandatory:</b>						
<b>Department of Agriculture:</b>						
<b>Agricultural Marketing Service:</b>						
Payments to States and Possessions .....	185	85	85	92	85	83
<b>Total, Agriculture .....</b>	<b>1,018</b>	<b>914</b>	<b>956</b>	<b>909</b>	<b>890</b>	<b>1,288</b>
<b>Commerce and Housing Credit</b>						
<b>Discretionary:</b>						
<b>Department of Commerce:</b>						
<b>National Oceanic and Atmospheric Administration:</b>						
Fisheries Disaster Assistance .....	300	200		263	398	240
<b>National Telecommunications and Information Administration:</b>						
Broadband Connectivity Fund .....		2,000				200
Broadband Equity, Access, and Deployment Program .....		41,601			1,604	2,453
Digital Equity .....		539	539			5
Middle Mile Deployment .....		980				235
<b>Total, discretionary .....</b>	<b>300</b>	<b>45,320</b>	<b>539</b>	<b>263</b>	<b>2,002</b>	<b>3,133</b>

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**  
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
<b>Mandatory:</b>						
Department of Commerce:						
National Telecommunications and Information Administration:						
State and Local Implementation Fund .....				4	5	2
Broadband Connectivity Fund .....	1,268				227	541
Department of the Treasury:						
Departmental Offices:						
State Small Business Credit Initiative .....	10,000			2	2,928	1,327
Federal Communications Commission:						
Universal Service Fund .....	2,340	2,415	2,371	2,123	2,124	2,141
<b>Total, mandatory</b> .....	<b>13,608</b>	<b>2,415</b>	<b>2,371</b>	<b>2,129</b>	<b>5,284</b>	<b>4,011</b>
<b>Total, Commerce and Housing Credit</b> .....	<b>13,908</b>	<b>47,735</b>	<b>2,910</b>	<b>2,392</b>	<b>7,286</b>	<b>7,144</b>
<b>Transportation</b>						
<b>Discretionary:</b>						
Department of Transportation:						
Office of the Secretary:						
National Infrastructure Investments .....	980	3,450	3,950	692	1,145	1,188
National Culvert Removal, Replacement, and Restoration Grant Program .....		198	198			5
Strengthening Mobility and Revolutionizing Transportation Grant Program .....		99	99			10
Safe Streets and Roads for All .....		980	980		9	198
Federal Aviation Administration:						
Airport Terminal Program .....		994	990		36	631
Airport Infrastructure Grants .....		2,984	2,972		108	1,894
Grants-in-aid for Airports (Airport and Airway Trust Fund) .....	2,400	400		8,663	5,823	4,565
Grants-in-aid for Airports (Airport and Airway Trust Fund) (non-add obligation limitations) <sup>1</sup> .....	3,350	3,350	3,350			
Federal Highway Administration:						
Emergency Relief Program .....		2,600		635	1,285	1,315
Highway Infrastructure Programs .....	12,000	11,434	9,434	3,219	4,006	7,055
Appalachian Development Highway System .....				12	9	7
Federal-aid Highways .....				42,652	45,743	51,678
Federal-aid Highways (non-add obligation limitations) <sup>1</sup> .....	45,403	55,513	57,430			
Miscellaneous Appropriations .....				14	10	9
Miscellaneous Highway Trust Funds .....				7	9	8
Federal Motor Carrier Safety Administration:						
Motor Carrier Safety Grants, General Fund .....		125	125		19	81
Motor Carrier Safety Grants .....				332	411	486
Motor Carrier Safety Grants (non-add obligation limitations) <sup>1</sup> .....	420	496	506			
National Highway Traffic Safety Administration:						
Crash Data .....		65	65		32	64
Supplemental Highway Traffic Safety Programs .....		42	42		6	30
Highway Traffic Safety Grants .....				626	790	788
Highway Traffic Safety Grants (non-add obligation limitations) <sup>1</sup> .....	728	900	795			
Federal Railroad Administration:						
Northeast Corridor Improvement Program .....				5	9	3
Restoration and Enhancement Grants .....	5	5	50			1
Magnetic Levitation Technology Deployment Program .....	2	2				
Rail Safety Technology Program .....	-1				1	
Railroad Safety Grants .....				6	14	3
Grants to the National Railroad Passenger Corporation .....					8	13
Intercity Passenger Rail Grant Program .....	-10			3	5	2
Rail Line Relocation and Improvement Program .....	-13	-3				

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**  
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
Capital Assistance for High Speed Rail Corridors and Intercity Passenger Rail Service .....				12	41	56
Next Generation High-speed Rail .....	-3				1	
Railroad Crossing Elimination Program .....		588	828			
Northeast Corridor Grants to the National Railroad Passenger Corporation .....	1,351	1,890	2,388	1,352	1,883	2,378
National Network Grants to the National Railroad Passenger Corporation .....	1,636	4,478	4,975	1,636	4,471	4,973
Federal-State Partnership for Intercity Passenger Rail Grants .....	198	7,254	7,600		38	186
Consolidated Rail Infrastructure and Safety Improvements .....	371	1,351	1,470	60	206	222
<b>Federal Transit Administration:</b>						
Job Access and Reverse Commute Grants .....					1	
Washington Metropolitan Area Transit Authority .....	150	150	150	130	136	138
Formula Grants .....	-2	-2		9	9	9
Capital Investment Grants .....	2,014	3,614	4,450	1,897	2,918	2,778
Public Transportation Emergency Relief Program .....				874	785	780
Transit Infrastructure Grants .....	44,977	2,566	2,250	13,369	21,257	12,100
Discretionary Grants (Highway Trust Fund, Mass Transit Account) .....					15	
Transit Formula Grants .....				7,941	9,009	10,354
<i>Transit Formula Grants (non-add obligation limitations) <sup>1</sup></i> .....	<i>11,450</i>	<i>14,655</i>	<i>14,934</i>			
<b>Pipeline and Hazardous Materials Safety Administration:</b>						
Natural Gas Distribution Infrastructure Safety and Modernization Grant Program .....		196	196			79
Pipeline Safety .....	58	58	55	56	68	66
Trust Fund Share of Pipeline Safety .....	9	9	11	8	9	11
<b>Maritime Administration:</b>						
Port Infrastructure Development Program .....	230	680	680	1	120	198
<b>Total, discretionary</b> .....	<b>66,352</b>	<b>46,207</b>	<b>43,958</b>	<b>84,211</b>	<b>100,445</b>	<b>104,362</b>
<i>Total, obligation limitations (non-add) <sup>1</sup></i> .....	<i>61,351</i>	<i>74,914</i>	<i>77,015</i>			
<b>Mandatory:</b>						
<b>Department of Homeland Security:</b>						
United States Coast Guard:						
Boat Safety .....	125	119	119	94	134	119
<b>Department of Transportation:</b>						
<b>Federal Aviation Administration:</b>						
Grants-in-aid for Airports (Airport and Airway Trust Fund) .....	3,175	3,175	3,157			
<b>Federal Highway Administration:</b>						
Federal-aid Highways .....	45,697	56,244	57,639	600	646	744
<b>Federal Motor Carrier Safety Administration:</b>						
Motor Carrier Safety Grants .....	388	496	506			
<b>National Highway Traffic Safety Administration:</b>						
Highway Traffic Safety Grants .....	665	826	718			
<b>Federal Railroad Administration:</b>						
Northeast Corridor Grants to the National Railroad Passenger Corporation .....	969			969		
National Network Grants to the National Railroad Passenger Corporation .....	729			729		
<b>Federal Transit Administration:</b>						
Transit Formula Grants .....	10,970	14,627	14,906			
<b>Total, mandatory</b> .....	<b>62,718</b>	<b>75,487</b>	<b>77,045</b>	<b>2,392</b>	<b>780</b>	<b>863</b>
<b>Total, Transportation</b> .....	<b>129,070</b>	<b>121,694</b>	<b>121,003</b>	<b>86,603</b>	<b>101,225</b>	<b>105,225</b>
<b>Community and Regional Development</b>						
<b>Discretionary:</b>						
<b>Department of Agriculture:</b>						
Rural Utilities Service:						
Distance Learning, Telemedicine, and Broadband Program .....	555	2,378	627	69	482	1,458

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**  
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
Rural Water and Waste Disposal Program Account .....	617	617	717	494	707	800
Rural Housing Service:						
Rural Community Facilities Program Account .....	60	60	60	65	53	61
Rural Business-Cooperative Service:						
Rural Business Program Account .....	61	61	83	73	60	72
Department of Commerce:						
Economic Development Administration:						
Economic Development Assistance Programs .....	296	296	423	720	906	1,123
Department of Homeland Security:						
Federal Emergency Management Agency:						
Federal Assistance .....	2,915	3,995	3,588	2,228	2,947	2,991
State and Local Programs .....				62	50	
Disaster Relief Fund .....	19,109	17,275	19,939	32,684	20,703	17,870
National Flood Insurance Fund .....		698	698		7	77
Department of Housing and Urban Development:						
Community Planning and Development:						
Community Development Fund .....	3,475	8,469	3,770	6,759	10,768	10,942
Brownfields Redevelopment .....					1	1
Office of Lead Hazard Control and Healthy Homes:						
Lead Hazard Reduction .....	360	360	400	90	279	347
Department of the Interior:						
Bureau of Indian Affairs:						
Operation of Indian Programs .....	178	178	178	180	176	191
Indian Guaranteed Loan Program Account .....	12	12	14	11	6	5
Delta Regional Authority .....	15	145	15	16	31	22
Denali Commission .....	15	90	15	12	21	44
Northern Border Regional Commission .....	27	162	32	8	28	56
<b>Total, discretionary</b>	<b>27,695</b>	<b>34,796</b>	<b>30,559</b>	<b>43,471</b>	<b>37,225</b>	<b>36,060</b>
<b>Mandatory:</b>						
Department of Commerce:						
Economic Development Administration:						
Economic Development Assistance Programs .....	3,000			1	512	539
Department of Homeland Security:						
Federal Emergency Management Agency:						
Federal Assistance .....	400				69	156
Disaster Relief Fund .....	50,000			8,650	15,510	11,203
Department of Housing and Urban Development:						
Community Planning and Development:						
Community Development Loan Guarantees Program Account .....	2			2		
Neighborhood Stabilization Program .....				15	17	16
Department of the Interior:						
Bureau of Indian Affairs:						
Indian Guaranteed Loan Program Account .....	4	4		4	4	
Department of the Treasury:						
Fiscal Service:						
Gulf Coast Restoration Trust Fund .....	315	308	309	144	186	231
<b>Total, mandatory</b>	<b>53,721</b>	<b>312</b>	<b>309</b>	<b>8,816</b>	<b>16,298</b>	<b>12,145</b>
<b>Total, Community and Regional Development</b>	<b>81,416</b>	<b>35,108</b>	<b>30,868</b>	<b>52,287</b>	<b>53,523</b>	<b>48,205</b>

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**  
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
<b>Education, Training, Employment, and Social Services</b>						
<b>Discretionary:</b>						
Department of Education:						
Office of Elementary and Secondary Education:						
Indian Education .....	196	176	181	159	222	182
Impact Aid .....	1,496	1,496	1,536	1,479	1,522	1,423
Safe Schools and Citizenship Education .....	212	212	693	179	224	260
Education Stabilization Fund .....	185,149	-353	.....	24,663	34,229	10,875
Education for the Disadvantaged .....	17,176	17,176	21,171	16,084	19,623	17,244
School Improvement Programs .....	5,296	5,299	6,380	4,622	6,802	5,131
Office of Innovation and Improvement:						
Innovation and Improvement .....	1,006	992	1,438	774	1,180	1,076
Office of English Language Acquisition:						
English Language Acquisition .....	742	742	979	628	822	744
Office of Special Education and Rehabilitative Services:						
Special Education .....	13,840	13,845	17,905	12,533	15,650	14,081
Rehabilitation Services .....	86	86	109	86	126	85
Office of Career, Technical, and Adult Education:						
Career, Technical and Adult Education .....	2,009	2,009	2,055	1,807	2,319	2,000
Office of Postsecondary Education:						
Higher Education .....	368	369	408	428	160	107
Institute of Education Sciences .....	28	27	27	23	28	24
Disaster Education Recovery .....	.....	.....	.....	295	550	493
Department of Health and Human Services:						
Administration for Children and Families:						
Promoting Safe and Stable Families .....	83	83	106	87	83	98
Children and Families Services Programs .....	13,744	12,864	15,127	12,964	14,054	14,520
Administration for Community Living:						
Aging and Disability Services Programs .....	2,384	1,897	2,581	2,062	1,571	1,744
Department of the Interior:						
Bureau of Indian Education:						
Operation of Indian Education Programs .....	94	94	94	66	93	122
Department of Labor:						
Employment and Training Administration:						
Training and Employment Services .....	3,123	3,121	3,546	2,882	3,887	3,182
State Unemployment Insurance and Employment Service Operations .....	84	84	107	66	62	79
Unemployment Trust Fund .....	970	970	1,007	1,552	980	978
Corporation for National and Community Service:						
VISTA Advance Payments Revolving Fund .....	.....	.....	.....	-1	1	.....
Operating Expenses .....	15	15	15	133	66	58
Corporation for Public Broadcasting .....	465	485	535	465	485	535
District of Columbia:						
District of Columbia General and Special Payments:						
Federal Payment for Resident Tuition Support .....	40	40	20	40	40	20
Federal Payment for School Improvement .....	53	53	53	53	53	53
Institute of Museum and Library Services:						
Office of Museum and Library Services: Grants and Administration .....	236	236	258	247	323	337
National Endowment for the Arts:						
Grants and Administration .....	54	53	64	68	66	80
National Endowment for the Humanities:						
Grants and Administration .....	60	60	63	81	88	68
<b>Total, discretionary</b>	<b>249,009</b>	<b>62,131</b>	<b>76,458</b>	<b>84,525</b>	<b>105,309</b>	<b>75,599</b>

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**  
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
<b>Mandatory:</b>						
Department of Education:						
Office of Elementary and Secondary Education:						
Education for the Disadvantaged .....			16,000			640
School Improvement Programs .....	170				101	52
Office of Special Education and Rehabilitative Services:						
Special Education .....	3,030				2,710	255
Rehabilitation Services .....	3,466	3,507	3,725	2,748	4,530	3,660
Department of Health and Human Services:						
Administration for Children and Families:						
Promoting Safe and Stable Families .....	560	467	767	446	689	782
Social Services Block Grant .....	1,621	1,603	1,603	1,655	1,636	1,627
Children and Families Services Programs .....	2,320			57	570	580
Administration for Community Living:						
Aging and Disability Services Programs .....	1,474	35	52	50	1,286	888
Department of Labor:						
Employment and Training Administration:						
Federal Unemployment Benefits and Allowances .....	370	224	238	175	149	143
Corporation for Public Broadcasting .....	175			175		
Institute of Museum and Library Services:						
Office of Museum and Library Services: Grants and Administration .....	200			21	177	
National Endowment for the Arts:						
Grants and Administration .....	52			3	30	19
National Endowment for the Humanities:						
Grants and Administration .....	52			50	6	1
<b>Total, mandatory .....</b>	<b>13,490</b>	<b>5,836</b>	<b>22,385</b>	<b>5,380</b>	<b>11,884</b>	<b>8,647</b>
<b>Total, Education, Training, Employment, and Social Services .....</b>	<b>262,499</b>	<b>67,967</b>	<b>98,843</b>	<b>89,905</b>	<b>117,193</b>	<b>84,246</b>
<b>Health</b>						
<b>Discretionary:</b>						
Department of Agriculture:						
Food Safety and Inspection Service:						
Salaries and Expenses .....	57	58	58	57	58	58
Department of Health and Human Services:						
Health Resources and Services Administration:						
Health Resources and Services .....	3,054	3,005	3,310	2,872	2,631	2,957
Indian Health Service:						
Payments for Tribal Leases .....	139	150		110	163	
Contract Support Costs .....	1,182	1,142		1,033	1,463	
Centers for Disease Control and Prevention:						
CDC-wide Activities and Program Support .....	9,023	4,276	4,351	2,214	1,694	1,928
Substance use and Mental Health Services Administration .....	12,622	5,130	8,757	4,892	6,597	8,563
Departmental Management:						
Public Health and Social Services Emergency Fund .....	31,354	302	318	14,130	9,868	58
Department of Labor:						
Occupational Safety and Health Administration:						
Salaries and Expenses .....	183	170	170	183	171	178
Mine Safety and Health Administration: .....						
Salaries and Expenses .....	11	11	12	11	11	12
<b>Total, discretionary .....</b>	<b>57,625</b>	<b>14,244</b>	<b>16,976</b>	<b>25,502</b>	<b>22,656</b>	<b>13,754</b>

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**  
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
<b>Mandatory:</b>						
Department of Health and Human Services:						
Health Resources and Services Administration:						
Maternal, Infant, and Early Childhood Home Visiting Programs .....	527	377	467	370	446	469
Indian Health Service:						
Payments for Tribal Leases .....			150			150
Contract Support Costs .....			1,142			1,142
Centers for Disease Control and Prevention:						
CDC-wide Activities and Program Support .....			21,629			5,234
Substance use and Mental Health Services Administration .....			413			124
Centers for Medicare and Medicaid Services:						
Rate Review Grants .....				3	6	5
Affordable Insurance Exchange Grants .....	20				10	10
Cost-sharing Reductions .....		1,307	1,307		1,326	1,167
Grants to States for Medicaid .....	519,484	558,655	533,195	520,588	561,838	535,893
Children's Health Insurance Fund .....	21,800	19,900	17,585	16,093	16,613	15,938
State Grants and Demonstrations .....	526	512	1,060	359	364	1,076
Mental Health Parity Enforcement Grants .....			125			10
Child Enrollment Contingency Fund .....	1,980	5,201	-3,851			
Departmental Management:						
Pregnancy Assistance Fund .....				3	1	
Public Health and Social Services Emergency Fund .....	10,078			722	3,742	2,016
Department of the Treasury:						
Internal Revenue Service:						
Refundable Premium Tax Credit .....	8,773	10,573	8,573	8,327	10,573	8,573
<b>Total, mandatory</b>	<b>563,188</b>	<b>596,525</b>	<b>581,795</b>	<b>546,465</b>	<b>594,919</b>	<b>571,807</b>
<b>Total, Health</b>	<b>620,813</b>	<b>610,769</b>	<b>598,771</b>	<b>571,967</b>	<b>617,575</b>	<b>585,561</b>
<b>Income Security</b>						
<b>Discretionary:</b>						
Department of Agriculture:						
Food and Nutrition Service:						
Commodity Assistance Program .....	841	428	464	1,031	780	458
Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) .....	4,750	4,750	5,750	4,911	4,617	5,793
Department of Health and Human Services:						
Administration for Children and Families:						
Low Income Home Energy Assistance .....	3,708	3,846	4,054	4,154	4,084	3,934
Refugee and Entrant Assistance .....	535	1,500	1,500	2,000	1,925	2,448
Payments to States for the Child Care and Development Block Grant .....	15,866	5,899	7,550	10,608	9,529	9,624
Department of Homeland Security:						
Federal Emergency Management Agency:						
Federal Assistance .....	130	130	154	259	131	130
Emergency Food and Shelter .....				2		
Department of Housing and Urban Development:						
Public and Indian Housing Programs:						
Public Housing Operating Fund .....				1,620	207	3
Revitalization of Severely Distressed Public Housing (HOPE VI) .....				1	5	5
Native Hawaiian Housing Block Grant .....	2	2	10	4	5	5
Tenant Based Rental Assistance .....	25,840	25,832	32,178	25,022	25,951	31,042
Public Housing Capital Fund .....				2,085	1,822	942
Native American Programs .....	825	825	1,000	822	877	971

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**

(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
Housing Certificate Fund .....	.....	.....	.....	21	25	22
Choice Neighborhoods Initiative .....	200	200	250	72	144	155
Self-Sufficiency Programs .....	155	155	175	81	144	160
Public Housing Fund .....	7,687	7,723	8,685	3,573	5,743	6,902
Community Planning and Development:						
Homeless Assistance Grants .....	3,000	3,000	3,576	3,215	5,460	3,319
Home Investment Partnership Program .....	1,350	1,350	1,950	863	1,323	1,438
Housing Opportunities for Persons with AIDS .....	430	430	455	375	457	427
Permanent Supportive Housing .....	.....	.....	.....	.....	5	.....
Housing Programs:						
Project-based Rental Assistance .....	350	350	375	344	271	377
Department of Labor:						
Employment and Training Administration:						
Unemployment Trust Fund .....	4,059	2,630	3,353	5,287	4,573	3,391
<b>Total, discretionary</b> .....	<b>69,728</b>	<b>59,050</b>	<b>71,479</b>	<b>66,350</b>	<b>68,078</b>	<b>71,546</b>
<b>Mandatory:</b>						
Department of Agriculture:						
Agricultural Marketing Service:						
Funds for Strengthening Markets, Income, and Supply (section 32) .....	1,149	1,188	1,303	1,500	1,172	1,253
Food and Nutrition Service:						
Supplemental Nutrition Assistance Program .....	14,865	12,263	11,590	12,268	10,717	10,848
Commodity Assistance Program .....	60	24	24	35	92	24
Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) .....	881	1	1	115	177	79
Child Nutrition Programs .....	28,081	26,955	28,703	25,744	30,771	28,265
Department of Health and Human Services:						
Administration for Children and Families:						
Payments to States for Child Support Enforcement and Family Support Programs .....	4,439	4,194	4,182	4,158	4,116	4,122
Low Income Home Energy Assistance .....	4,500	.....	.....	259	1,572	2,362
Payments to States for the Child Care and Development Block Grant .....	39,000	.....	.....	1,501	14,330	14,414
Contingency Fund .....	608	608	608	590	606	604
Payments for Foster Care and Permanency .....	10,415	10,699	11,250	9,713	10,851	10,650
Child Care Entitlement to States .....	3,550	3,550	3,550	3,151	3,238	3,415
Temporary Assistance for Needy Families .....	17,736	16,736	16,736	15,380	17,034	16,514
Department of Homeland Security:						
Federal Emergency Management Agency:						
Federal Assistance .....	510	.....	.....	81	323	138
Department of Housing and Urban Development:						
Public and Indian Housing Programs:						
Native Hawaiian Housing Block Grant .....	5	.....	.....	4	1	.....
Tenant Based Rental Assistance .....	4,980	.....	.....	368	692	577
Native American Programs .....	740	.....	.....	8	481	148
Community Planning and Development:						
Home Investment Partnership Program .....	4,950	.....	.....	.....	644	1,337
Department of Labor:						
Employment and Training Administration:						
Unemployment Trust Fund .....	2,985	850	.....	2,332	2,801	651
Department of the Treasury:						
Departmental Offices:						
Homeowner Assistance Fund .....	9,918	.....	.....	964	8,955	.....
Emergency Rental Assistance .....	46,502	.....	.....	33,299	18,457	.....
<b>Total, mandatory</b> .....	<b>195,874</b>	<b>77,068</b>	<b>77,947</b>	<b>111,470</b>	<b>127,030</b>	<b>95,401</b>
<b>Total, Income Security</b> .....	<b>265,602</b>	<b>136,118</b>	<b>149,426</b>	<b>177,820</b>	<b>195,108</b>	<b>166,947</b>

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**  
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
<b>Social Security</b>						
<b>Mandatory:</b>						
Social Security Administration:						
Federal Disability Insurance Trust Fund .....	4	2	.....	12	7	.....
<b>Veterans Benefits and Services</b>						
<b>Discretionary:</b>						
Department of Veterans Affairs:						
Veterans Health Administration:						
Medical Community Care .....	1,551	1,456	1,504	1,550	1,456	1,504
Medical Services .....	861	906	1,351	995	815	1,216
Departmental Administration:						
Grants for Construction of State Extended Care Facilities .....	90	90	150	306	19	108
Grants for Construction of Veterans Cemeteries .....	45	45	50	45	89	43
<b>Total, discretionary</b> .....	<b>2,547</b>	<b>2,497</b>	<b>3,055</b>	<b>2,896</b>	<b>2,379</b>	<b>2,871</b>
<b>Mandatory:</b>						
Department of Veterans Affairs:						
Veterans Health Administration: .....						
Veterans Medical Care and Health Fund .....	369	.....	.....	.....	65	243
Departmental Administration:						
Grants for Construction of State Extended Care Facilities .....	500	.....	.....	.....	68	194
<b>Total, mandatory</b> .....	<b>869</b>	.....	.....	.....	<b>133</b>	<b>437</b>
<b>Total, Veterans Benefits and Services</b> .....	<b>3,416</b>	<b>2,497</b>	<b>3,055</b>	<b>2,896</b>	<b>2,512</b>	<b>3,308</b>
<b>Administration of Justice</b>						
<b>Discretionary:</b>						
Department of Housing and Urban Development:						
Fair Housing and Equal Opportunity:						
Fair Housing Activities .....	73	73	86	66	85	77
Department of Justice:						
Legal Activities and U.S. Marshals:						
Assets Forfeiture Fund .....	21	21	-79	19	20	20
Office of Justice Programs: .....						
Research, Evaluation, and Statistics .....	17	17	17	4	4	4
State and Local Law Enforcement Assistance .....	605	605	540	1,305	1,269	1,254
Juvenile Justice Programs .....	336	343	734	234	418	424
Community Oriented Policing Services .....	331	331	596	178	369	536
Violence against Women Prevention and Prosecution Programs .....	510	511	981	389	484	490
Equal Employment Opportunity Commission:						
Salaries and Expenses .....	32	32	32	40	62	59
Federal Drug Control Programs:						
High Intensity Drug Trafficking Areas Program .....	269	290	294	252	307	328
State Justice Institute:						
Salaries and Expenses .....	7	7	8	8	12	7
<b>Total, discretionary</b> .....	<b>2,201</b>	<b>2,230</b>	<b>3,209</b>	<b>2,495</b>	<b>3,030</b>	<b>3,199</b>
<b>Mandatory:</b>						
Department of Housing and Urban Development:						
Fair Housing and Equal Opportunity:						
Fair Housing Activities .....	19	.....	.....	.....	.....	8

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**

(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
Department of Justice:						
Legal Activities and U.S. Marshals:						
Assets Forfeiture Fund .....	280	357	280	312	219	310
Office of Justice Programs:						
Community Oriented Policing Services .....			2,175			870
Gun Crime Prevention Strategic Fund .....			884			194
Crime Victims Fund .....	1,565	4,421	4,146	2,589	6,610	3,555
Department of the Treasury:						
Departmental Offices:						
Treasury Forfeiture Fund .....	278	202	231	71	204	214
<b>Total, mandatory .....</b>	<b>2,142</b>	<b>4,980</b>	<b>7,716</b>	<b>2,972</b>	<b>7,033</b>	<b>5,151</b>
<b>Total, Administration of Justice .....</b>	<b>4,343</b>	<b>7,210</b>	<b>10,925</b>	<b>5,467</b>	<b>10,063</b>	<b>8,350</b>
<b>General Government</b>						
<b>Discretionary:</b>						
Department of the Interior:						
United States Fish and Wildlife Service:						
National Wildlife Refuge Fund .....	13	13		13	13	
Insular Affairs:						
Assistance to Territories .....	79	79	89	77	125	107
Department-Wide Programs:						
Payments in Lieu of Taxes .....		525	535		525	535
District of Columbia:						
District of Columbia Courts: .....						
Federal Payment to the District of Columbia Courts .....	250	250	296	268	252	285
Federal Payment for Defender Services in District of Columbia Courts .....	46	46	24	28	52	43
District of Columbia General and Special Payments:						
Federal Support for Economic Development and Management Reforms in the District .....	7	7	9	7	7	9
Election Assistance Commission:						
Election Security Grants .....			250	-37	3	247
<b>Total, discretionary .....</b>	<b>395</b>	<b>920</b>	<b>1,203</b>	<b>356</b>	<b>977</b>	<b>1,226</b>
<b>Mandatory:</b>						
Department of Agriculture:						
Forest Service:						
Forest Service Permanent Appropriations .....	242	256	256	232	231	258
Department of Energy:						
Energy Programs:						
Payments to States under Federal Power Act .....	6	5	6	9	5	6
Department of the Interior:						
Office of Surface Mining Reclamation and Enforcement:						
Payments to States in Lieu of Coal Fee Receipts .....	38	36	27	85	111	84
United States Fish and Wildlife Service:						
National Wildlife Refuge Fund .....	7	8	8	7	7	8
Departmental Offices:						
Mineral Leasing and Associated Payments .....	1,858	2,582	2,439	1,858	2,582	2,439
National Petroleum Reserve, Alaska .....	14	21	25	14	21	25
Payment to Alaska, Arctic National Wildlife Refuge .....	8	2	10	8	2	10
Geothermal Lease Revenues, Payment to Counties .....	5	5	5	5	5	5
Insular Affairs:						
Assistance to Territories .....	28	28	28	18	26	27
Payments to the United States Territories, Fiscal Assistance .....	370	380	380	370	380	380

**Table 14-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—  
BUDGET AUTHORITY AND OUTLAYS—Continued**

(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2021 Actual	2022 Estimate	2023 Estimate	2021 Actual	2022 Estimate	2023 Estimate
Department-Wide Programs:						
Payments in Lieu of Taxes .....	530	.....	.....	530	.....	.....
Department of the Treasury:						
Departmental Offices:						
Coronavirus Relief Fund .....	362,000	.....	.....	243,448	109,645	3,519
Alcohol and Tobacco Tax and Trade Bureau:						
Internal Revenue Collections for Puerto Rico .....	520	524	451	520	524	451
District of Columbia:						
District of Columbia Courts:						
District of Columbia Crime Victims Compensation Fund .....	5	6	6	6	6	6
Election Assistance Commission:						
Election Security Grants .....	.....	.....	10,000	.....	.....	2,040
<b>Total, mandatory</b> .....	<b>365,631</b>	<b>3,853</b>	<b>13,641</b>	<b>247,110</b>	<b>113,545</b>	<b>9,258</b>
<b>Total, General Government</b> .....	<b>366,026</b>	<b>4,773</b>	<b>14,844</b>	<b>247,466</b>	<b>114,522</b>	<b>10,484</b>
<b>Total, Grants</b> .....	<b>1,757,163</b>	<b>1,075,013</b>	<b>1,053,997</b>	<b>1,245,280</b>	<b>1,229,092</b>	<b>1,037,109</b>
<b>Discretionary</b> .....	<b>482,898</b>	<b>305,315</b>	<b>267,660</b>	<b>316,236</b>	<b>349,562</b>	<b>326,504</b>
<i>Transportation obligation limitations (non-add)</i> <sup>1</sup> .....	<i>61,351</i>	<i>74,914</i>	<i>77,015</i>	.....	.....	.....
<b>Mandatory</b> .....	<b>1,274,265</b>	<b>769,698</b>	<b>786,337</b>	<b>929,044</b>	<b>879,530</b>	<b>710,605</b>

<sup>1</sup> Mandatory contract authority provides budget authority for these programs, but program levels are set by discretionary obligation limitations in appropriations bills and outlays are recorded as discretionary. This table shows the obligation limitations as non-additive items to avoid double counting.

