



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

August 8, 2002

M-02-14

MEMORANDUM FOR HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

FROM: Mitchell E. Daniels, Jr.
Director

SUBJECT: Additional Information Requirements for Overseas Combating Terrorism and
Homeland Security for the FY 2004 Budget

Activities to combat terrorism overseas and secure the homeland are among the Administration's highest priorities. In the past, these programs have been detailed in OMB's Annual Report to Congress on Combating Terrorism. We intend to institutionalize these two categories – overseas combating terrorism and homeland security – as part of the budget process, so that we have clear, detailed, and replicable budgetary and programmatic information on Federal efforts in these areas. To do so, we are asking that agencies: 1) review and validate the universe of programs that have been reported as overseas combating terrorism and homeland security in the past and, 2) provide detailed budgetary and programmatic information on these programs in separate exhibits that will be submitted concurrent with your budget request to OMB.

When reviewing proposals for these programs in the FY 2004 budget process, EXOP staff will consider these programs on a crosscutting basis, ensuring their consistency with the National Strategy for Homeland Security, and identifying areas where duplication and overlap may hinder efficient resource allocation. The National Strategy for Homeland Security aligns and focuses homeland security functions into six critical mission areas, and also identifies specific high priority programs. These programs should be highlighted in the exhibits that you submit. We are requesting comparable data for overseas combating terrorism to ensure the same level of transparency into these programs. This reporting will also provide the basis for performance measurement in these programs.

The list of programs and budget data that your agency has reported in the past is attached, and should be the starting point for your agency as you prepare the exhibit. Your OMB representative can provide additional historical detail. Any proposed changes in how you are defining homeland security or overseas combating terrorism programs should be clearly identified and justified in the exhibit.

The exhibit requires you to aggregate these programs at the budget account level. Agencies that have reported data from multiple accounts in the past are required to disaggregate this data at the account level. For the first time, homeland security and overseas combating

terrorism activities will be incorporated into the budget database, so it is important that all data matches at the budget account level, and that agencies and OMB understand the detailed composition of these categories. The description of the programs should be comparable to the level of detail you would provide in congressional justification materials.

Please submit separate exhibits as necessary, by account, both electronically and in hard copy, for:

- Homeland security funding in accounts to be transferred to the Department of Homeland Security (DHS)
- Homeland security funding remaining within your Department or agency after the reorganization, and
- Overseas combating terrorism funding.

Funding in accounts to be transferred to the Department of Homeland Security should be consistent with the President's proposal.

Note that these instructions mean that for certain accounts, you may be required to submit up to 3 separate exhibits. While the number of accounts with both overseas combating terrorism and homeland security activities is limited, please be sure to submit an exhibit for each category in those cases where appropriate. If you have questions concerning your agency's data, contact your OMB representative.

The following budget guidance has been issued to date, and may be helpful for you to reference as you develop your responses to this Memorandum:

- On May 24th, general budget guidance was issued to Heads of Executive Departments and Agencies.
- On June 28th, guidance regarding the Department of Homeland Security proposal was issued to Selected Heads of Executive Departments and Agencies.
- On July 16th, guidance regarding Department of Homeland Security Transition Issues was issued to Selected Heads of Executive Departments and Agencies.

For your information, the web address for the National Strategy for Homeland Security is http://www.whitehouse.gov/homeland/book/nat_strat_hls.pdf.

Attachments

Department of Government
Bureau of Department of Government
Budget Account Name (e.g. Salaries and Expenses) – Homeland Security

Program Name	FY 2002 BA	ERF BA	FY 2003 BA	FY 2004 Request
Program A				
Program B				
Program C				
All Other HS				
Account Total				

Report the budget authority for the major programs within the budget account in the years listed above. Report all smaller programs in the all other line so that the program total equals the account total.

ERF column should reflect funding received in FY 2001 and FY 2002 for homeland security programs only (not overseas combating terrorism, direct response and recovery, or other activities). As appropriate, submit one exhibit for programs proposed for transfer to DHS and one exhibit for programs that will remain in your agency.

Major Programs:

- Write a brief description of each major program within the account. Discuss the activities that funding, including ERF funding, provided in prior years has supported. Discuss the activities requested funding would support, highlighting any enhancements or program increases that are sought in the request. Be as specific as possible.
- Discuss any lower priority activities that are being curtailed to support program enhancements.
- Highlight how the program supports the goals of the National Strategy for Homeland Security.
- Write a brief description of what is included in the all other funding line.

Make sure to highlight and justify any changes in the definition of homeland security – programs that you are now reporting but have not reported in the past.

Department of Government
Bureau of Department of Government
Budget Account Name (e.g. Salaries and Expenses) – Overseas Combating Terrorism

Program Name	FY 2002 BA	ERF BA	FY 2003 BA	FY 2004 Request
Program A				
Program B				
Program C				
All Other OCT				

Report the total budget authority for the major programs within the budget account in the years listed above. Report all smaller programs in the all other line so that the program total equals the account total.

ERF column should reflect funding received in FY 2001 and FY 2002 for overseas combating terrorism programs only (not homeland security, direct response and recovery, or other activities).

Major Programs:

- Write a brief description of each major program within the account. Discuss the activities that funding, including ERF funding, provided in prior years has supported. Discuss the activities requested funding would support, highlighting any enhancements or program increases that are sought in the request. Be as specific as possible.
- Discuss any lower priority activities that are being curtailed to support program enhancements.
- Write a brief description of what is included in the all other funding line.

Make sure to highlight any changes in the definition of overseas combating terrorism – programs that you are now reporting but have not reported in the past.

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: Agriculture				
Agricultural Research Service.....	48.470	80.780	113.000	45.650
Animal and Plant Health Inspection Service.....	280.830	332.497	119.080	477.680
DA.....	6.680	6.390	0.000	8.890
Food Safety and Inspection Service.....	0.140	0.140	15.000	0.140
Forest Service.....	0.000	0.000	0.000	3.500
Office of the Chief Information Officer.....	3.750	3.750	0.000	9.270
Office of the Secretary.....	0.000	0.000	80.920	28.250
Total, Agriculture.....	339.870	423.557	328.000	573.380
Department: Commerce				
Bureau of Export Administration.....	68.460	60.950	1.760	95.600
Departmental Management.....	0.500	2.500	4.780	17.730
Inspector General.....	0.000	0.000	0.000	0.750
International Trade Administration.....		0.000	1.000	0.000
National Oceanic and Atmospheric Administrati	7.750	17.210	1.250	28.630
NIST.....	18.330	16.660	7.725	13.360
Patent & Trademark Office.....	0.000	0.000	1.500	0.000
Patent and Trademark Office.....	2.610	2.610	0.000	2.610
Total, Commerce.....	97.650	99.930	18.015	158.680

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: Corporation for National Community Ser				
CNCS.....	0.000	29.000	0.000	118.000
Total, Corporation for National Community Se	0.000	29.000	0.000	118.000
Department: District of Columbia				
District of Columbia.....	0.000	12.652	200.000	15.000
Total, District of Columbia.....	0.000	12.652	200.000	15.000
Department: Education				
Office of the Secretary.....	0.040	0.040		0.040
Total, Education.....	0.040	0.040		0.040
Department: Energy				
Assistant Secretary for EM.....	261.200	254.230	8.200	260.980
Bonneville Power Administration.....	3.710	4.110	0.000	2.500
Defense Programs.....	0.470	1.050		
FERC.....	1.000	1.600	0.000	1.600
NNSA Deputy Admin. for Defense Nuclear No	647.140	700.100	154.000	825.500
Office of Intelligence.....	2.000	2.000	0.000	2.000
Office of Security & Emergency Operations.....	81.210	77.350	3.500	106.320
Power Marketing Administrations.....	3.550	3.590	0.000	2.500

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: Energy				
Total, Energy.....	<i>1000.280</i>	<i>1044.030</i>	<i>165.700</i>	<i>1201.400</i>
Department: EOP				
EOP.....	<i>0.162</i>	<i>2.000</i>	<i>138.000</i>	<i>47.500</i>
Total, EOP.....	<i>0.162</i>	<i>2.000</i>	<i>138.000</i>	<i>47.500</i>
Department: EPA				
OARM.....	<i>0.000</i>	<i>0.000</i>	<i>30.040</i>	<i>19.000</i>
Office of Air and Radiation.....	<i>0.000</i>	<i>0.000</i>	<i>3.900</i>	<i>0.000</i>
Office of Enforcement and Compliance Assuran	<i>0.000</i>	<i>3.460</i>	<i>7.000</i>	<i>3.800</i>
Office of Prevention, Pesticides, and Toxic Sub.	<i>0.000</i>	<i>0.000</i>	<i>3.200</i>	<i>0.000</i>
Office of Research and Development.....	<i>0.130</i>	<i>2.940</i>	<i>1.500</i>	<i>75.140</i>
Office of Solid Waste and Emergency Response	<i>3.560</i>	<i>3.630</i>	<i>39.000</i>	<i>13.640</i>
Office of Water.....	<i>1.900</i>	<i>2.450</i>	<i>88.790</i>	<i>21.900</i>
Total, EPA.....	<i>5.590</i>	<i>12.480</i>	<i>173.430</i>	<i>133.480</i>
Department: Federal Communications Commission				
Compliance and Information Bureau.....	<i>0.000</i>	<i>0.000</i>	<i>0.000</i>	<i>1.000</i>
Total, Federal Communications Commission....	<i>0.000</i>	<i>0.000</i>	<i>0.000</i>	<i>1.000</i>
Department: FEMA				

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: FEMA				
EMPA.....	17.600	17.050		3500.770
FEMA.....	1.621	1.530		1.800
Multiple Accounts.....	10.140	12.640	10.000	15.720
NASA.....	1.158	1.170		1.170
Preparedness, Training, and Exercises.....	0.930	6.240	25.000	34.990
S&E.....	0.000	0.000		0.080
Total, FEMA.....	31.449	38.630	35.000	3554.530
Department: GSA				
Federal Technology Service.....	7.980	13.480	0.000	19.580
Office of Emergency Management.....	0.960	0.980	0.000	1.600
Public Buildings Service, Federal Protective Se	83.990	114.190	126.500	325.730
Total, GSA.....	92.930	128.650	126.500	346.910
Department: HHS				
Administration for Children and Families.....	0.533	1.060	0.000	0.850
Administration On Aging.....	0.000	0.020	0.000	0.036
Agency For Healthcare Research And Quality...	0.000	0.100	0.000	0.000
Centers for Disease Control & Prevention.....	21.351	14.662	0.000	16.950
Centers for Disease Control & Prevention (CD	0.300	0.975	0.000	0.975

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: HHS				
Centers for Disease Control and Prevention.....	180.989	181.924	2116.000	1636.740
Centers For Medicare & Medicaid Services.....	24.280	11.285	0.000	10.929
Food and Drug Administration.....	13.355	7.501	151.100	159.778
Health Resources and Services Administration..	1.060	1.127	135.000	619.331
Indian Health Service.....	14.041	15.059	0.000	13.341
National Institutes of Health.....	71.662	129.665	180.000	1771.161
Office of the Inspector General.....	0.953	0.892	0.000	1.100
Office of the Secretary.....	1.180	8.190	0.000	13.400
Office of the Secretary, OEP.....	32.965	51.380	19.800	107.240
Office of the Secretary, OPHP.....	29.965	4.644	36.000	33.000
Program Support Center.....	8.709	12.864	4.750	13.505
Substance Abuse & Mental Health Services Ad	0.000	0.000	0.000	10.000
Substance Abuse And Mental Health Services	0.015	0.120	0.000	0.050
Total, HHS.....	401.358	441.468	2642.650	4408.386
Department: HUD				
Departmental Enforcement Center.....	1.970	1.970	0.000	2.720
Total, HUD.....	1.970	1.970	0.000	2.720
Department: Interior				

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: Interior				
BLM, NPS, BIA, and O/Sec.....	4.995	0.974	17.950	1.462
BOR and NPS.....	2.148	2.468	12.220	18.130
BOR, USGS, FWS, and NPS.....	4.470	4.233	42.490	46.880
Multiple bureaus and offices.....	6.102	7.569	0.000	8.800
NPS and BIA.....	7.463	6.304	19.930	35.240
Total, Interior.....	25.178	21.548	92.590	110.512
Department: Justice				
Administrative Review and Appeals.....	1.500	1.000	3.500	14.500
Antitrust Division.....	0.346	0.353	0.000	0.360
Community Relations Service.....	0.100	0.150	0.000	0.200
Counterterrorism Fund.....	45.790	4.989	0.000	35.000
Drug Enforcement Administration.....	16.270	43.430	0.000	56.560
Federal Bureau of Investigation.....	547.359	623.325	821.617	1260.250
Federal Prison System.....	1.930	2.100	0.000	2.200
Federal Prison Systems.....	31.000	30.000	0.000	31.000
General Administration.....	16.215	14.090	5.000	721.088
General Legal Activities.....	13.340	14.225	4.800	24.020
Immigration and Naturalization Service.....	3767.670	4111.240	583.400	4698.000

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: Justice				
Office of Justice Programs.....	93.510	251.450	651.104	39.000
Office of the Inspector General.....	0.000	0.000	0.000	3.000
U.S. Attorneys.....	16.000	16.000	51.900	79.100
U.S. Marshals Service.....	74.680	80.445	81.321	147.880
Total, Justice.....	4625.710	5192.797	2202.642	7112.158
Department: Kennedy Center				
KC.....	0.000	0.000	4.310	1.910
Total, Kennedy Center.....	0.000	0.000	4.310	1.910
Department: Labor				
Bureau of Labor Statistics.....	4.538	4.381	0.000	4.100
Departmental Management.....	5.429	7.250	5.880	11.460
Employment Standards Administration.....	0.928	1.289	0.000	2.550
Employment Training Administration.....	0.560	1.690	0.000	2.500
Mine Safety and Health Administration.....	2.710	1.090	0.000	1.290
Occupational Safety and Health Administration.	0.740	1.720	0.000	2.000
Office of Inspector General.....	0.070	0.060	0.000	1.150
Pension Benefit Guaranty Corporation.....	0.780	1.460	0.000	0.810
Pension Welfare and Benefits Administration....	0.210	1.545	0.000	1.090

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: Labor				
Total, Labor.....	<i>15.965</i>	<i>20.485</i>	<i>5.880</i>	<i>26.950</i>
Department: NASA				
NASA.....	<i>120.420</i>	<i>120.420</i>	<i>108.500</i>	<i>137.480</i>
Total, NASA.....	<i>120.420</i>	<i>120.420</i>	<i>108.500</i>	<i>137.480</i>
Department: National Archives				
National Archives.....	<i>0.000</i>	<i>0.000</i>	<i>2.000</i>	<i>7.000</i>
Total, National Archives.....	<i>0.000</i>	<i>0.000</i>	<i>2.000</i>	<i>7.000</i>
Department: National Capital Planning Commission				
NCPC.....	<i>0.000</i>	<i>0.000</i>	<i>0.760</i>	<i>0.000</i>
Total, National Capital Planning Commission...	<i>0.000</i>	<i>0.000</i>	<i>0.760</i>	<i>0.000</i>
Department: National Gallery of Art				
NGA.....	<i>0.000</i>	<i>0.000</i>	<i>2.150</i>	<i>2.170</i>
Total, National Gallery of Art.....	<i>0.000</i>	<i>0.000</i>	<i>2.150</i>	<i>2.170</i>
Department: National Science Foundation				
CISE & ENG.....	<i>8.500</i>	<i>8.790</i>		<i>9.100</i>
Computer and Information Science and Enginee	<i>61.460</i>	<i>65.510</i>		<i>70.060</i>

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: National Science Foundation				
EHR.....	11.180	11.160		11.180
ENG.....	0.800	0.800	0.000	0.800
Engineering.....	27.850	27.850		27.850
NSF.....	7.000	7.000	0.300	32.600
Social, Behavioral and Economic Sciences & E	95.360	95.580		84.740
Total, National Science Foundation.....	212.150	216.690	0.300	236.330
Department: National Security				
AFRR/DoD.....	10.630	11.040	0.000	0.000
National Security.....	4010.370	4708.960	1561.000	7844.000
Total, National Security.....	4021.000	4720.000	1561.000	7844.000
Department: Nuclear Regulatory Commission				
NRC.....	5.850	5.130	36.000	34.410
Total, Nuclear Regulatory Commission.....	5.850	5.130	36.000	34.410
Department: OPM				
OPM.....	2.040	1.930	0.000	1.250
Total, OPM.....	2.040	1.930	0.000	1.250
Department: SEC				

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: SEC				
SEC.....	<i>1.860</i>	<i>0.750</i>	<i>0.000</i>	<i>0.170</i>
Total, SEC.....	<i>1.860</i>	<i>0.750</i>	<i>0.000</i>	<i>0.170</i>
Department: Small/Indep Agencies				
EEOC.....	<i>0.130</i>	<i>0.100</i>	<i>0.100</i>	<i>0.990</i>
HUD.....	<i>0.320</i>	<i>0.340</i>	<i>0.000</i>	<i>0.980</i>
SBA.....	<i>1.090</i>	<i>2.060</i>	<i>0.000</i>	<i>0.000</i>
Total, Small/Indep Agencies.....	<i>1.540</i>	<i>2.500</i>	<i>0.100</i>	<i>1.970</i>
Department: Smithsonian				
NSM.....			<i>21.700</i>	<i>20.000</i>
Total, Smithsonian.....			<i>21.700</i>	<i>20.000</i>
Department: Social Security Administration				
SSA.....	<i>73.830</i>	<i>105.600</i>	<i>7.500</i>	<i>129.160</i>
Total, Social Security Administration.....	<i>73.830</i>	<i>105.600</i>	<i>7.500</i>	<i>129.160</i>
Department: State				
Bureau of Consular Affairs.....	<i>409.000</i>	<i>465.000</i>		<i>643.000</i>
Bureau of Diplomatic Security.....	<i>67.370</i>	<i>72.560</i>	<i>47.700</i>	<i>106.500</i>

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: State				
Total, State.....	<i>476.370</i>	<i>537.560</i>	<i>47.700</i>	<i>749.500</i>
Department: Transportation				
Federal Railroad Administration.....	<i>0.000</i>	<i>0.000</i>	<i>106.000</i>	<i>0.000</i>
Federal Transit Administration.....	<i>1.350</i>	<i>5.100</i>	<i>28.700</i>	<i>8.460</i>
Office of the Secretary.....	<i>2.362</i>	<i>2.421</i>	<i>0.000</i>	<i>6.100</i>
Research and Special Programs Administration..	<i>1.353</i>	<i>1.353</i>	<i>2.500</i>	<i>1.230</i>
Saint Lawrence Seaway Development Co.....	<i>0.000</i>	<i>0.625</i>	<i>0.000</i>	<i>0.300</i>
St Lawrence seaway Corporation.....	<i>0.076</i>	<i>0.078</i>	<i>0.000</i>	<i>0.080</i>
TSA/FAA.....	<i>358.808</i>	<i>1579.134</i>	<i>1024.800</i>	<i>4855.000</i>
U.S. Coast Guard.....	<i>2172.005</i>	<i>2630.995</i>	<i>227.147</i>	<i>2913.000</i>
Total, Transportation.....	<i>2535.954</i>	<i>4219.706</i>	<i>1389.147</i>	<i>7784.170</i>
Department: Treasury				
Alcohol, Tobacco and Firearms.....	<i>37.220</i>	<i>35.950</i>	<i>32.999</i>	<i>46.425</i>
Departmental Offices.....	<i>58.270</i>	<i>42.930</i>	<i>15.500</i>	<i>75.771</i>
Engraving and Printing.....	<i>14.930</i>	<i>1.730</i>	<i>0.000</i>	<i>0.000</i>
Federal Law Enforcement Training Center.....	<i>3.360</i>	<i>3.430</i>	<i>32.000</i>	<i>18.000</i>
Financial Crimes Enforcement Network.....	<i>0.060</i>	<i>0.000</i>	<i>2.000</i>	<i>1.600</i>
Financial Management Service.....	<i>4.430</i>	<i>5.085</i>		<i>5.085</i>

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: Treasury				
IRS.....	26.260	28.870	28.000	39.576
Office of the Comptroller of the Currency.....	0.000	0.100		
Treasury Inspector General for Tax Administrat	6.040	4.751		3.461
Treasury Office of Inspector General.....	0.040	0.040	0.000	0.190
U. S. Customs Service.....	1384.200	1713.000	384.820	2331.570
U.S. Mint.....	0.000	8.400		15.470
USSS.....	251.570	293.610	108.338	351.600
Total, Treasury.....	1786.380	2137.896	603.657	2888.748
Department: United States Postal Service				
United States Postal Service.....	0.000	0.000	675.000	0.000
Total, United States Postal Service.....	0.000	0.000	675.000	0.000
Department: US AID				
Management Bureau.....	0.110	0.180	0.000	0.180
Total, US AID.....	0.110	0.180	0.000	0.180
Department: US Army Corps of Engineers				
ACE.....	0.000	0.000	138.600	65.000
Total, US Army Corps of Engineers.....	0.000	0.000	138.600	65.000

Homeland Security Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: Veterans Affairs				
Departmental Administration.....	18.510	23.420	2.000	28.920
Veterans Health Administration.....	0.230	22.000	0.000	55.000
Total, Veterans Affairs.....	18.740	45.420	2.000	83.920
Grand Total	15894.396	19583.019	10728.831	37798.014

Overseas Combating Terrorism Bureau Summary

	<i>FY01 Actual</i>	<i>FY02 Enacted</i>	<i>ERF</i>	<i>FY03 President's Budget</i>
Department: Energy				
NNSA Deputy Admin. for Defense Nuclear No	0.000	301.000	145.000	429.000
Total, Energy.....	0.000	301.000	145.000	429.000
Department: National Security				
National Security.....	3755.350	3987.200	1776.130	6415.430
Total, National Security.....	3755.350	3987.200	1776.130	6415.430
Department: State				
Bureau of Administration.....	50.000	37.000	0.000	123.000
Bureau of Administration, Foreign Buildings Of	1035.000	1159.000	105.000	1286.000
Bureau of Diplomatic Security.....	38.000	42.000	0.000	121.000
Total, State.....	1123.000	1238.000	105.000	1530.000
Department: US AID				
Office of Foreign Disaster Assistance.....	0.900	1.100	0.000	1.100
Security.....	12.100	16.940	14.400	94.600
Total, US AID.....	13.000	18.040	14.400	95.700
Grand Total	4891.350	5544.240	2040.530	8470.130